

# National Service Coordinator Conference



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## Topics

### Quick News Flash

- A victory and a challenge

### Federal Budget

- Overview
- HUD Budget
- Service Coordination

### Service Coordination

- Need / Role
- Expanding AASC's Tent
- Family Self-Sufficiency program

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## News Flash!!

### • Major victory

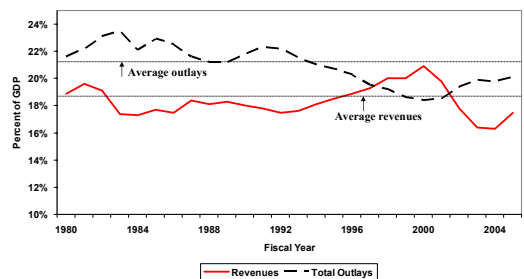
- House and Senate approps. bills include key provision adjusting HCV funding for FSS escrow deposits
- Need to work with HUD on implementation

### • New challenge

- Conversion to site-specific public housing budget threatens funding for services and service coordination

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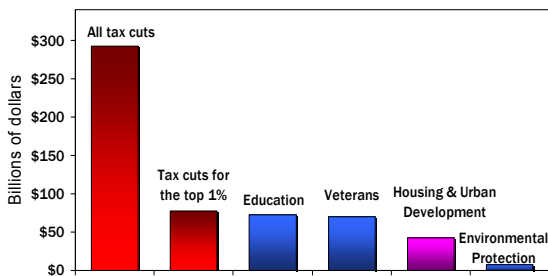
## Federal Spending vs. Revenues as a Percent of GDP (FY 1980-2005)



Source: Prepared by the Concord Coalition based on data from the Congressional Budget Office, 1/06

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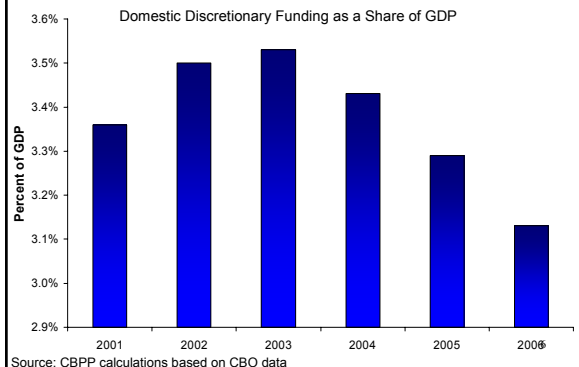
## Tax Cuts Cost More Than Most Agency Budgets ('06 estimates)



Source: Center on Budget and Policy Priorities (CBPP) calculations from Congressional Budget Office data

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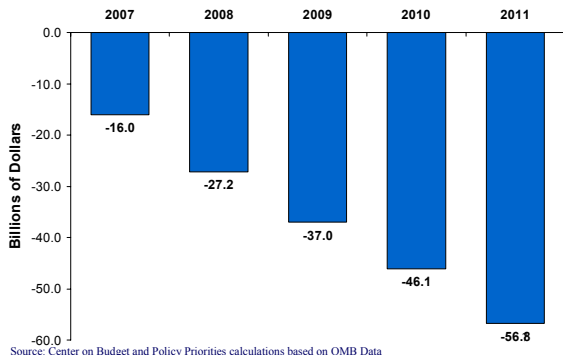
## Since 2001, Funding for Domestic Discretionary Programs Has Fallen as a Share of the Economy



Source: CBPP calculations based on CBO data

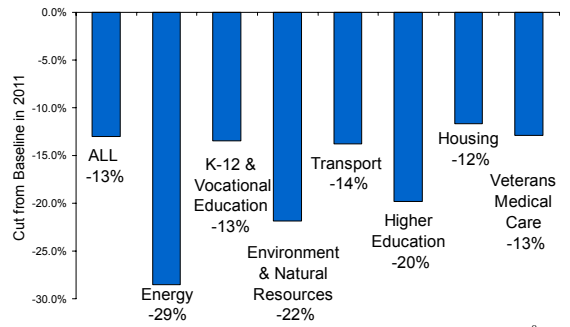
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### President's Proposed Cuts in Domestic Discretionary Funding Grow Deeper Over Time



Source: Center on Budget and Policy Priorities calculations based on OMB Data

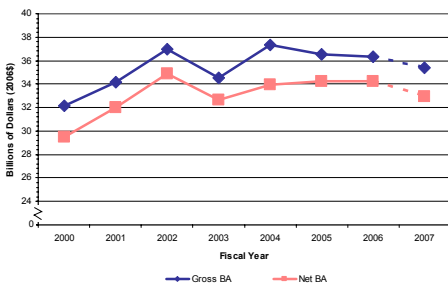
### President's Budget Calls for Large Cuts to Broad Range of Domestic Programs



Source: Center on Budget and Policy Priorities calculations based on OMB Data

### HUD FUNDING DECLINING SINCE 2002

HUD Gross and Net Discretionary Budget Authority, 2000-2007 (2006 dollars)



Source: Discretionary HUD BA through 2006 based on OMB public budget database, with adjustments by CBPP, adjusted by CPI to 2006-dollars. 2005 totals exclude \$150M in hurricane supplemental appropriations and \$1 billion calendar year conversion for Public Housing Operating Fund. 2006 totals exclude Hurricane Katrina supplemental appropriations of \$11.89 billion.

### FY 2007 Budget (millions)

|                                       | FY 2004 (enacted) | FY 2005 (enacted) | FY 2006 (enacted) | FY 2007 (proposed) | Change ('04 - '07) |
|---------------------------------------|-------------------|-------------------|-------------------|--------------------|--------------------|
| Community Dev't Block Grant (formula) | \$4,331           | \$4,110           | \$3,711           | \$2,975            | ▼ \$1,356<br>▼ 31% |
| Economic Dev't Initiative Grants      | \$276             | \$262             | \$307             | (\$307)            | ▼ \$276<br>▼ 100%  |
| Public Housing Capital Fund           | \$2,695           | \$2,579           | \$2,439           | \$2,178            | ▼ \$517<br>▼ 19%   |
| HOPE VI                               | \$149             | \$143             | \$99              | (\$99)             | ▼ \$149<br>▼ 100%  |
| HOME (formula)                        | \$1,859           | \$1,789           | \$1,690           | \$1,816            | ▼ \$43<br>▼ 2%     |
| Homeless Programs                     | \$1,260           | \$1,241           | \$1,327           | \$1,536            | ▲ \$276<br>▲ 22%   |
| Project Based Rental Assistance       | \$4,792           | \$5,298           | \$5,037           | \$5,676            | ▲ \$884<br>▲ 18%   |
| Tenant Based Rental Assistance        | \$14,186          | \$14,766          | \$15,417          | \$15,920           | ▲ \$1,734<br>▲ 12% |

Source: Selected data from National Low Income Housing Coalition FY 2007 Budget Chart

### FY 2007 Approps (millions)

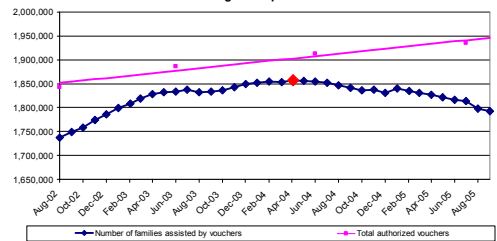
|                                       | FY 2006 (enacted) | FY 2007 (proposed) | FY 2007 House (passed) | FY 2007 Senate (committee) |
|---------------------------------------|-------------------|--------------------|------------------------|----------------------------|
| Community Dev't Block Grant (formula) | \$3,711           | \$2,975            | \$3,873                | \$3,877                    |
| Economic Dev't Initiative Grants      | \$307             | (\$307)            | \$250                  | \$250                      |
| Public Housing Capital Fund           | \$2,439           | \$2,178            | \$2,178                | \$2,460                    |
| HOPE VI                               | \$99              | (\$99)             | \$30                   | \$100                      |
| HOME (formula)                        | \$1,690           | \$1,816            | \$1,828                | \$1,916                    |
| Homeless Programs                     | \$1,327           | \$1,536            | \$1,536                | \$1,511                    |
| Project Based Rental Assistance       | \$5,037           | \$5,676            | \$5,476                | \$5,675                    |
| Tenant Based Rental Assistance        | \$15,417          | \$15,920           | \$15,846               | \$15,920                   |

Source: Selected data from National Low Income Housing Coalition FY 2007 Budget Chart

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### About 100,000 Vouchers Lost Since April 2004

Number of Families Assisted by Vouchers Aug02 - Sep05



Data analysis by CBPP based on Voucher Management System data submitted by PHAs to HUD. This analysis omits 50 agencies for which data were not available during the entire relevant time period, including agencies with special funding agreements under the Moving to Work demonstration. The 18 agencies with special funding agreements in 2005 under the Moving to Work demonstration had about 160,000 authorized vouchers in 2005. Available data indicate that about 143,000 families received housing voucher assistance from these agencies in September 2005.

## FY 2007 Budget (millions)

|   | FY 2004<br>(enacted) | FY 2005<br>(enacted) | FY 2006<br>(enacted) | FY 2007<br>(proposed) | Change ('04<br>- '07) |
|---|----------------------|----------------------|----------------------|-----------------------|-----------------------|
| Federally Assisted<br>Service<br>Coordinators | \$30                 | \$50                 | \$51                 | \$59.4                | ▲ \$29.4<br>▲ 98%     |
| Section 8 FSS<br>Coordinators                 | \$48                 | \$46                 | \$47                 | \$48                  | Even                  |
| ROSS  | \$55                 | \$53.5               | \$37.5               | \$23.8                | ▼ \$31.2<br>▼ 57%     |

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## FY 2007 Approps (millions)

|   | FY 2006<br>(enacted) | FY 2007<br>(proposed) | FY 2007<br>House<br>(passed) | FY 2007<br>Senate<br>(committee) |
|---|----------------------|-----------------------|------------------------------|----------------------------------|
| Federally Assisted<br>Service<br>Coordinators | \$51                 | \$59.4                | \$59.4                       | \$59.4                           |
| Section 8 FSS<br>Coordinators                 | \$47                 | \$48                  | \$47.5                       | \$47.5                           |
| ROSS  | \$37.5               | \$23.8                | \$23.8                       | \$30                             |

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## Implications

- Challenging budget environment for housing programs
- Climate better for service coordination than direct service provision
- Ongoing need to educate Congress and HUD about the value of service coordination

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## Service Coordination

In a world of limited resources, can we afford to pay for service coordination?  
Can we afford not to?

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## Assumptions

- Housing assistance has the potential to provide far more than “shelter”
- For families:
  - Stable platform for asset-building and progress toward self-sufficiency
- For the elderly and people with a disability:
  - Efficient mechanism for delivering critical services
  - maximize capacity for independent living

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## Service Coordinators

- Lynchpins of nation’s strategy for realizing the full potential of housing assistance
- Connectors that link residents to services that help them live more independent lives
- More cost-effective than providing services directly

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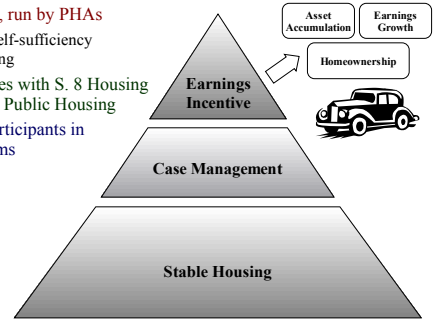
## Elderly + Family Service Coordination

- **Much in common**
  - Core belief that housing assistance should be about more than shelter
  - Functions (assessment, referral, partnering)
  - Need for stable funding
- **Expanding AASC's tent**
  - Broader coverage: elderly and families
  - Expanded membership
  - Synergies

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## Family Self-Sufficiency (FSS)

- HUD program, run by PHAs
  - economic self-sufficiency
  - asset-building
- Open to families with S. 8 Housing Vouchers or in Public Housing
- 71,300 FSS participants in 1,000+ programs



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## Family Self-Sufficiency program

- **Asset accumulation**
  - National evaluation: median asset accumulation among FSS grads: \$3,351 (total) / \$3,076 (final)
  - Some programs much higher: 15 FSS programs that shared data, average escrow payout = \$7,194
  - No limitation on use of escrow
- **Homeownership**
  - No national data; several sources suggest approx. one-third of FSS graduates

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Figure 1. Changes in Median Income for Single-Parent FSS Participants and Non-FSS Participants in the HCV Program, 1996-2000



Source: HUD Evaluation of FSS (2005)

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## Earnings Increases

### Earnings Increases Among FSS Graduates (note: attrition rates vary)

| Voucher FSS Program  | Graduates | Earnings at entry | Earnings at graduation | Increase |
|----------------------|-----------|-------------------|------------------------|----------|
| Council Bluffs IA    | 37        | \$2,764           | \$20,762               | 651%     |
| Montgomery County MD | 347       | \$9,180           | \$27,130               | 196%     |
| Gardner MA           | 26        | \$9,005           | \$21,683               | 141%     |
| Salem MA             | 29        | \$6,282           | \$33,000               | 425%     |
| Portland OR          | 120       | \$4,000           | \$17,500               | 338%     |

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## AASC Can Help Strengthen FSS

- **Advocate for stronger FSS policies**
  - Improvements in FSS NOFA
  - More reliable funding
- **Provide professional development opportunities for FSS coordinators**
  - Online training
  - In-person training (FSS track at next conference)
  - Peer-to-peer learning
- **Collect data on FSS outcomes**

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## Joint FSS Position Statement

**Sponsors: AASC, CFED, FSS Partnerships, NAHRO, NLIHC, New America Foundation**

1. Congress should adopt fix proposed in President's Budget to eliminate disincentives for PHAs to participate in HCV FSS Program
2. HUD should revise HCV FSS NOFA to ensure all agencies receive funding for at least one coordinator
3. In accordance with Congressional direction, HUD should fund one public housing FSS coordinator per agency as an "add-on" to the Operating Fund
4. HUD and Congress should restore funding for ROSS and fully fund the public housing operating subsidy